

S E C R E T

21 December 1970

MEMORANDUM FOR: Legislative Counsel

SUBJECT : Senate Bill S4453

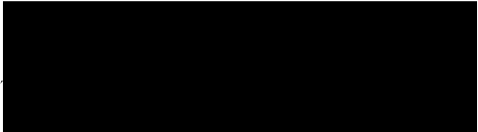
1. In response to your request for comments on this bill, my technical people have now reviewed it. Aside from being somewhat appalled at the proposed size of this new department and the concomitant probable lack of pertinence to current needs of the federal agencies associated with it, the bill seems to offer no serious threat to the Agency RD&E program in general and the TSD/D&E program specifically.

2. The bill would pull together in one new department, as you know, all of the RD&E functions of a number of federal agencies including the Department of Defense. No mention is made of this Agency or for that matter, a number of other small independent agencies.

3. In summary, this bill appears to us to be a giant step in the wrong direction. The Defense Department alone has sufficient trouble in making its RD&E programs responsive to its field needs, even when it controls its own RD&E resources. The thought of Defense Department users having to go across federal agency boundaries to have their technical needs satisfied boggles the imagination. A smaller agency which pulls together, perhaps, some of the research and development done in the specialized bureaus such as NBS and NSF, etc., might serve some useful function.

4. Having said all of the above, I should make it clear that in fact we see no problems specifically for the Agency in this proposed bill. Your office's interest in keeping us informed of pending federal legislation with potential impact on our activities is appreciated.

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Chief  
Technical Services Division

S E C R E T

91ST CONGRESS  
2D SESSION

# S. 4453

## IN THE SENATE OF THE UNITED STATES

OCTOBER 12, 1970

Mr. MONTROYA introduced the following bill; which was read twice and referred to the Committee on Government Operations

## A BILL

To establish a Department of Science and Technology, and to transfer certain agencies and functions to such Department.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

### 3 SHORT TITLE

4 SECTION 1. This Act may be cited as the "Department  
5 of Science and Technology Act of 1970".

### 6 STATEMENT OF PURPOSE

7 SEC. 2. The purpose of this Act is to establish a Depart-  
8 ment of Science and Technology which will consolidate  
9 under centralized civilian authority all the existing resources  
10 of the Federal Government devoted to science and tech-

11 nology. This will permit the optimization of the Federal

1 investment and the orderly and fully coordinated pursuit of  
2 a national science plan responsive to the needs of the Nation.  
3 Such Department will give the Federal Government the  
4 needed flexibility to meet the future needs for science and  
5 technology and encourage the diversification of American  
6 industry to provide the required services and products neces-  
7 sary to execute the national science plan. The resulting  
8 diversification of American industry will assure the orderly  
9 progression of science and technology and will promote the  
10 rapid growth of new services, products, and markets directly  
11 into the national economy.

12 ESTABLISHMENT OF DEPARTMENT

13 SEC. 3. There is hereby established an executive depart-  
14 ment of the Government to be known as the United States  
15 Department of Science and Technology (hereinafter re-  
16 ferred to as the "Department"), at the head of which shall  
17 be a Secretary of Science and Technology (hereinafter re-  
18 ferred to as the "Secretary"), who shall be appointed by  
19 the President, by and with the advice and consent of the  
20 Senate, and shall receive compensation at the rate provided  
21 by law for heads of the executive departments.

22 UNDER SECRETARY AND ASSISTANT SECRETARIES

23 SEC. 4. There shall be in the Department an Under  
24 Secretary of Science and Technology, such Assistant Secre-

1 sary, and a General Counsel, each of whom shall be ap-  
2 pointed by the President, by and with the advice and con-  
3 sent of the Senate, shall perform such functions and duties  
4 as the Secretary may prescribe, and shall receive compensa-  
5 tion at the rate provided by law for under secretaries (other  
6 than the Under Secretary of the Department of State), as-  
7 sistant secretaries, and general counsels, respectively, of the  
8 executive departments. The Under Secretary (or, during  
9 the absence or disability of the Under Secretary, or in the  
10 event of a vacancy in the Office of the Under Secretary,  
11 an Assistant Secretary determined according to such order  
12 as the Secretary shall prescribe) shall act as Secretary dur-  
13 ing the absence or disability of the Secretary or in the event  
14 of a vacancy in the Office of Secretary.

15 PROVISIONS OF LAW APPLICABLE TO THE DEPARTMENT

16 SEC. 5. Except to the extent inconsistent with this Act,  
17 all provisions of law applicable to the executive departments  
18 generally shall apply to the Department.

19 SEAL

20 SEC. 6. The Secretary shall cause a seal of office to be  
21 made for the Department, of such design as the President  
22 shall approve, and judicial notice shall be taken thereof.

23 DELEGATION OF AUTHORITY

24 SEC. 7. The Secretary may, without being relieved of  
25 his responsibility therefor, and unless prohibited by some

1 specific provision of law, perform any function vested in him  
2 through or with the aid of such officials or organizational  
3 entities of the Department as he may designate.

4 GENERAL TRANSFERS TO DEPARTMENT

5 SEC. 8. (a) Except with respect to specific transfers  
6 pursuant to following sections of this Act there are trans-  
7 ferred to the Secretary such functions of all departments and  
8 agencies of the Government as the President determines  
9 relate primarily to research, development, testing, or  
10 evaluation.

11 (b) All personnel, property, records, obligations, com-  
12 mitments, and unexpended balances of appropriations, allo-  
13 cations, and other funds, which the Director of the Office of  
14 Management and Budget determines are used primarily in  
15 relation to any function transferred under the provisions of  
16 this section, are transferred to the Department.

17 NATIONAL SCIENCE FOUNDATION

18 SEC. 9. The National Science Foundation, together with  
19 its personnel, property, records, obligations, commitments,  
20 and the unexpended balances of its appropriations, is trans-  
21 ferred to the Department where it shall exercise its functions  
22 subject to the supervision and direction of the Secretary.

23 ATOMIC ENERGY COMMISSION

24 SEC. 10. The Atomic Energy Commission, together with  
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25 its personnel, property, records, obligations, commitments,

1 and the unexpended balances of its appropriations, is trans-  
2 ferred to the Department where it shall exercise its functions  
3 subject to the supervision and direction of the Secretary and  
4 shall be known as the Atomic Energy Administration of the  
5 Department of Science and Technology.

6 NATIONAL AERONAUTICS AND SPACE ADMINISTRATION

7 SEC. 11. The National Aeronautics and Space Adminis-  
8 tration, together with its personnel, property, records, obli-  
9 gations, commitments, and the unexpended balances of its  
10 appropriations, is transferred to the Department where it  
11 shall exercise its functions subject to the supervision of the  
12 Secretary.

13 NATIONAL BUREAU OF STANDARDS

14 SEC. 12. The National Bureau of Standards in the De-  
15 partment of Commerce, together with such personnel, prop-  
16 erty, records, obligations, commitments, and unexpended  
17 balances of appropriations, allocations, and other funds as are  
18 determined by the Director of the Office of Management and  
19 Budget to be used primarily with respect to functions being  
20 administered through such Bureau, is transferred to the De-  
21 partment, and all functions of the Secretary of Commerce  
22 being administered through such Bureau are transferred to  
23 the Secretary.

1           TRANSFERS FROM DEPARTMENT OF DEFENSE

2           SEC. 13. (a) To the extent not transferred pursuant to  
3 section 8 there are transferred to the Secretary such func-  
4 tions of the Secretary of Defense and the Secretaries of the  
5 military departments of the Department of Defense as the  
6 President determines relate primarily to the design, develop-  
7 ment, testing, evaluation, procurement, and research with  
8 respect to, weapons systems.

9           (b) All civilian personnel, property, records, obliga-  
10 tions, commitments, and unexpended balances of appropria-  
11 tions, allocations, and other funds which the Director of the  
12 Office of Management and Budget determines are used pri-  
13 marily in relation to any function transferred under the pro-  
14 visions of this section, are transferred to the Department.

15           TRANSFERS FROM SMITHSONIAN INSTITUTION

16           SEC. 14. (a) The following functions of the Smith-  
17 sonian Institution are transferred to the Secretary:

18           (1) all functions being administered through the  
19 Smithsonian Astrophysical Observatory;

20           (2) all functions being administered through the  
21 Radiation Biology Laboratory;

22           (3) all functions being administered through the  
23 Smithsonian Tropical Research Institute;

24           (4) all functions with respect to the exchange of  
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1 scientific publications being administered through the  
2 Science Information Exchange; and

3 (5) any other functions of such Institution which  
4 are determined by the Director of the Office of Manage-  
5 ment and Budget to relate primarily to scientific research  
6 not related to museum or zoological purposes.

7 (b) All personnel, property, records, obligations, com-  
8 mitments, and unexpended balances of appropriations, alloca-  
9 tions, and other funds, which the Director of the Office of  
10 Management and Budget determines are used primarily in  
11 relation to any function transferred under the provisions of  
12 this section, are transferred to the Department.

13 (c) Nothing in this section shall be deemed to authorize  
14 any transfer which in the opinion of the Attorney General  
15 cannot be made because of the provisions of a private be-  
16 quest or other grant to such Institution.

17 TRANSFERS FROM DEPARTMENT OF STATE

18 SEC. 15. (a) There are transferred to the Secretary  
19 all functions of the Secretary of State with respect to the  
20 scientific attaché program being carried out by the Depart-  
21 ment of State.

22 (b) All personnel, property, records, obligations, com-  
23 mitments, and unexpended balances of appropriations, alloca-  
24 tions, and other funds, which the Director of the Office of



1 Management and Budget determines are used primarily in  
2 relation to any function transferred under the provisions of  
3 this section, are transferred to the Department.

#### 4 NATIONAL SCIENCE PLAN

5 SEC. 16. The Secretary shall, after consultation with  
6 the heads of the appropriate departments and agencies of  
7 the Government, develop a national science plan providing  
8 for the efficient execution of all activities of the Government  
9 relating to research, development, testing, and evaluation.  
10 The Secretary shall report such plan, together with his rec-  
11 ommendations for such legislation as may be necessary to  
12 carry out such plan, to the President and the Congress as  
13 soon as practicable.

#### 14 RECOMMENDATIONS WITH RESPECT TO FURTHER TRANS- 15 FERS TO THE DEPARTMENT

16 SEC. 17. For the purpose of promoting scientific and  
17 technical progress and efficiency in Government the Secre-  
18 tary shall establish and maintain a continuing investigation  
19 and study for the purpose of making recommendations to  
20 the President and the Congress with respect to transfers to  
21 the Department of functions or agencies of the Government  
22 in addition to those transferred pursuant to this Act.

#### 23 COSTING AND PROCUREMENT

24 SEC. 18. (a) The Secretary shall establish a costing  
25 and procurement activity for the Department with the over-  
26 all responsibility for cost estimating of new tasks, cost

1 accounting on work in progress (both in-house and industry  
2 contractor), department budget estimates, procurement of  
3 all prototype and production research and development  
4 hardware, selecting most advantageous methods of procure-  
5 ment of research, development, and testing for the Depart-  
6 ment in consideration of price, quality, timeliness, and other  
7 factors. A close interface with the costing and procurement  
8 activity of the Department shall be maintained with the  
9 Comptroller General. The Secretary shall establish in con-  
10 sonance with the Comptroller General the best procedures  
11 for cost analysis and procurement. The Secretary shall re-  
12 quest the Comptroller General to (1) regularly review the  
13 costing and procurement procedures and programs of the  
14 Department and advise him as to the fiscal responsibility of  
15 the execution of the national science and technology pro-  
16 gram and (2) provide audit and investigation recommenda-  
17 tions prior to the entering of contracts by the Department.  
18 The Comptroller General is authorized to provide such  
19 services to the Secretary.

20 (b) The provisions of this section are in addition to and  
21 not in replacement of other provisions of law relating to  
22 Department procedures.

23 CONGRESSIONAL LIAISON

24 SEC. 19. The Secretary shall establish a departmental  
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25 office, staffed with qualified scientific personnel, to provide



1 allow the same to be maintained by or against the appropriate  
2 agency or officer of the United States.

3                   ADVISORY COMMITTEES

4       SEC. 21. The Secretary may establish such advisory  
5 committees as he may determine to be desirable and in fur-  
6 therance of the purposes of this Act. Members of each such  
7 advisory committee who are not in the regular full-time em-  
8 ploy of the United States shall, while attending meetings or  
9 conferences of the advisory committee or otherwise engaged  
10 in the business of the advisory committee, be entitled to re-  
11 ceive compensation at a rate fixed by the Secretary, but not  
12 exceeding the rate specified for grade GS-18 in section 5332  
13 of title 5, United States Code, including traveltime, and  
14 while so serving on the business of the advisory committee  
15 away from their homes or regular places of business, they  
16 may be allowed travel expenses, including per diem in lieu  
17 of subsistence, as authorized by section 5703 of title 5, United  
18 States Code, for persons employed intermittently in the  
19 Government service.

20                   EXPENDITURES AUTHORIZED

21       SEC. 22. The Secretary is authorized to make such ex-  
22 penditures (including expenditures for personal services and  
23 rent at the seat of government and elsewhere, for lawbooks,  
24 books of reference and periodicals, and for printing and  
25 binding) as may be necessary to carry out the provisions of

1 this Act, and as may be provided for by the Congress from  
2 time to time.

3 REPORTS TO CONGRESS

4 SEC. 23. The Secretary shall make at the close of each  
5 fiscal year a report in writing to Congress giving an account  
6 of all moneys received and disbursed by him and the Depart-  
7 ment, describing the work done by the Department, and  
8 making such recommendations as he shall deem necessary  
9 for the effective performance of the duties and purposes of  
10 the Department.

11 AMENDMENT TO TITLE 5, UNITED STATES CODE

12 SEC. 24. Section 101 of title 5 of the United States Code  
13 is amended by inserting at the end thereof the following:

14 "The Department of Science and Technology."

15 APPROPRIATIONS AUTHORIZED

16 SEC. 25. There are authorized to be appropriated such  
17 sums as may be necessary to enable the Department to carry  
18 out the provisions of this Act and to perform any other duties  
19 which may be imposed upon it by law.

20 EFFECTIVE DATE

21 SEC. 26. The provisions of this Act shall be effective on  
22 its date of enactment, except that sections 8 through 15 shall  
23 be effective after ninety days following such date.

91<sup>ST</sup> CONGRESS  
2<sup>D</sup> SESSION

**S. 4453**

## **A BILL**

To establish a Department of Science and Technology, and to transfer certain agencies and functions to such Department.

By Mr. MONTROYA

OCTOBER 12, 1970

Referred to the Committee on Government Operations

54453

☐ UNCLASSIFIED ☐ INTERNAL ☒ CONFIDENTIAL

☒ SECRET

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# ROUTING AND RECORD SHEET

SUBJECT: (Optional)

FROM:

Chief, TSD  
203 South Building

EXTENSION

2831

NO.

DATE

21 Dec 70

TO: (Officer designation, room number, and building)

DATE

RECEIVED

FORWARDED

OFFICER'S INITIALS

COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)

1. EA/DDP  
3 C 34 Headquarters

22 DEC 1970

22 Dec 70

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2.

3. Legislative Counsel  
7 D 43 Headquarters

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PC

OK

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Pat FYI, This same  
bill will probably come  
up again in 72nd  
OK

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FORM 3-62

610

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